

# Governor's Recovery & Alliance Session: Read-Ahead Document

## Purpose of Summit

Thank you for agreeing to participate in the Governor's Recovery & Alliance Session. The purpose of the session is to develop an overarching, unified strategy that multiple state and federal agencies will use to guide recovery funding decisions related to the June 2016 flood event. This unified strategy should enable informed decision-making by senior leadership at all levels: local, state, and federal. As a first step in creating this unified strategy, this session will convene senior level state and federal officials to build consensus on strategic priorities, a framework for the strategy, and a path forward and timeframe for the strategy's development. While the session will focus on how to maximize almost \$700 million in funding available following flooding in June 2016, this approach can be applied to future resource allocation and funding decisions that will enhance West Virginia's resilience while also spurring economic development and creating jobs.

## Preparation

Each participant from the State Resiliency Board is encouraged to bring one individual to the session to serve as the **action officer** for their respective agency. This individual will stay for the entirety of the event and be available to represent their entity in subsequent meetings. The recovery session will set the priorities for the state, and the action officers will work to get the priorities and strategies implemented through collaborative efforts and the production of an action plan. This will require availability to work with other action officers until the project is complete.

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### *Role of the Action Officer*

*The action officer will be the point of contact and participant for all subsequent meetings regarding the implementation of the priorities/strategies developed at the session. They should have a working knowledge of the agency's programs, resources and authorities and be available to meet and represent their respective agency through implementation.*

*\*Federal partners will serve in an advisory/consulting role to action officers during implementation process.*

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## Invitees

Agency	Name	Position
<b>WV Governor's Office</b>	Mike Hall	Chief of Staff
<b>WV Department of Commerce</b>	Woody Thrasher*	Cabinet Secretary
<b>WV Department of Military Affairs</b>	Jeff Sandy*	Cabinet Secretary
<b>WVNG</b>	James Hoyer*	Adjutant General
<b>WV DHSEM</b>	Jimmy Gianato*	Director
<b>WV Conservation Agency</b>	Brian Farkas*	Director
<b>WV DEP</b>	Austin Caperton*	Cabinet Secretary
<b>WV DOT</b>	Tom Smith*	Cabinet Secretary
<b>WV DHHR</b>	Bill Crouch*	Cabinet Secretary
<b>WV DNR</b>	Stephen McDaniel*	Director
<b>WV Dept. of Agriculture</b>	Kent Leonhardt*	Commissioner
<b>VOAD</b>	Jenny Gannaway	Director
<b>US Senate</b>	Shelley Moore Capito	Senator
<b>US Senate</b>	Joe Manchin	Senator
<b>US House of Representatives</b>	Alex Mooney	Representative
<b>US House of Representatives</b>	Evan Jenkins	Representative
<b>US House of Representatives</b>	David McKinley	Representative
<b>HUD</b>	Joe DeFelice	Region III Administrator
<b>FEMA</b>	MaryAnn Tierney	Region III Administrator
<b>EDA</b>	Linda Cruz-Carnall	Regional Director

\*Member of the State Resiliency Office Board



## Session Details and Agenda

**Date:** Tuesday, November 7, 2017

### Time & Location

**Session 1:** 9 – 11 a.m. (Senior Officials & Action Officers)  
Governor's Cabinet and Conference Room

**Session 2:** 11 a.m. – 12:15 pm (Action Officers Only)  
Building 3, 8<sup>th</sup> Floor Conference Room

Agenda Item	Presenter	Duration	Time
<b>Welcome &amp; Introductions</b>	Governor's Office	10 minutes	9 - 9:10 a.m.
<b>Review Recovery Progress &amp; Best Practices</b>	FEMA (TBD)	15 minutes	9:10 - 9:25 a.m.
<b>Overview of Meeting Purpose &amp; Objectives</b>  <b>Session #1:</b> Identify and Agree to State Recovery Priorities <b>Session #2:</b> Draft Action Plan for Achieving State Recovery Priorities	Facilitator	10 minutes	9:25 - 9:35 a.m.
<b>OBJECTIVE #1: Identify and Agree to State Recovery Priorities (Senior Officials)</b> - Identify Recovery Priority Areas - Opportunities to Strategically Align Disaster Funds - Validate Discussion & Confirm Commitments  <i><b>INTENDED OUTCOME:</b> Agreed upon Priorities for 2016 Flood Funding and Framework for Next Steps to be executed by Action Officers</i>	Facilitator	85 minutes	9:35 – 11 a.m.
<b>Break &amp; Dismissal of Senior Officials</b>		10 minutes	11 – 11:10 a.m.
<b>OBJECTIVE #2: Draft Action Plan for Achieving State Recovery Priorities (Action Officers)</b> - Discuss Role of Action Officers - Draft an Outline for an Action Plan Including Estimated Timelines and Next Meeting  <i><b>INTENDED OUTCOME:</b> Draft Action Plan Outline Based on Outcomes from Senior Officials Discussion</i>	Facilitator	50 minutes	11:10 a.m. – noon
<b>Closing Remarks/ Debrief</b>	Facilitator	15 minutes	Noon – 12:15 p.m.



## Proposed Funding Allocations (HMGP & CDBG-DR Only)

### Housing

Funding Source	Amount
HMGP Acquisition/Demolition	\$26,793,051.38
HMGP Mitigation/Reconstruction	\$7,048,580.00
HMGP Elevation	\$1,095,215.00
CDBG-DR Reconstruction/ Rehabilitation	\$71,899,250.00
CDBG-DR Rental Assistance	\$16,000,000.00
CDBG-DR Bridge Program	\$2,080,000.00
CDBG-DR Multi-Family Rental Housing	\$5,875,000.00
CDBG-DR Match for HMGP	\$12,440,000.00
<b>TOTAL</b>	<b>\$143,231,096.38</b>

### Infrastructure

Funding Source	Amount
HMGP	\$19,224,202.00
CDBG-DR	N/A
<b>TOTAL</b>	<b>\$19,224,202.00</b>

### Economic Development

Funding Source	Amount
HMGP	N/A
CDBG-DR Restore Riverview Project	\$5,712,000.00
CDBG-DR Economic Development Program	\$12,500,000.00
CDBG-DR Slum and Blight Removal	\$5,875,000.00
<b>TOTAL</b>	<b>\$24,087,000.00</b>

### Disaster Planning/Preparedness

Funding Source	Amount
HMGP	\$3,212,000.00
CDBG-DR	\$10,000,000.00
<b>TOTAL</b>	<b>\$13,212,000.00</b>



## FEMA: Hazard Mitigation Grant Program (HMGP)

### 1. Program Overview

- a. FEMA describes hazard mitigation as “sustainable actions taken to reduce or eliminate long-term risk to people and property from future hazards”.
- b. The Hazard Mitigation Grant Program, authorized under Section 404 of the Robert T. Stafford Act, provides states, tribes and local governments funding to implement actions designed to reduce future damages after a presidentially declared disaster.
- c. States, tribes or communities interested in pursuing funding for projects under HMGP must participate in and adopt a State, Tribal or Local Hazard Mitigation Plan. Mitigation Plans help communities identify risks and serves as a guide for decision-makers to develop potential mitigation measures to reduce or eliminate future damages.
- d. Applications for funding through the HMGP program are developed by local communities then submitted to West Virginia Department of Homeland Security and Emergency Management (WVDHSEM) for their review and prioritization. The WVDHSEM then submits project applications to FEMA for review and approval.
- e. Roles and Responsibilities:

Authority	Role and Responsibility
Local Jurisdiction	Develops project applications on behalf of the community, individuals and businesses
State or Tribal Governments	Establishes the priorities for mitigation funding. Reviews and prioritizes applications submitted and selects those applications that will be submitted to FEMA for consideration.
FEMA	Conducts a final eligibility review to ensure that all applications and proposed projects comply with federal regulations. Provides approval and funding to states for approved projects.

*Individuals and businesses cannot directly apply for funding through the HMGP program but can work with their designated community official to apply.*

- f. Mitigation benefits include:
  - i. Creating safer communities by reducing loss of life and property,
  - ii. Enabling individuals and communities to recover more rapidly from disasters, and
  - iii. Lessening the financial impact of disaster recovery.

*According to a study completed by the Multihazard Mitigation Council, for every \$1 spent on mitigation projects, an average of \$4 is saved in future recovery spending.*



## 2. Current Status

- a. As a result of the June 2016 flooding, \$69 million (\$52 million federal share and an additional \$17 million state share) has been made available for mitigation projects through the HMGP program.
- b. As of October 3, 2017, 86 projects have been submitted to WVDHSEM estimating a total of \$60.5 million to be spent.
- c. Sixty-four of the 86 projects submitted to WVDHSEM are located within counties that have been designated as disaster areas under the June 2016 Presidential Disaster Declaration.

## 3. Current Project Breakdown

Project Type	# of Applications	% of Overall Grant	Cost Per Project Type
Acquisitions	44	44	\$26,793,051.38
Reconstruction	12	12	\$7,048,580.00
Elevations	3	2	\$1,095,215.00
Infrastructure Improvements	7	32	\$19,224,202.00
Generators	17	5	\$3,219,901.53
Studies/Planning Projects	3	5	\$3,212,000.00
<b>TOTAL</b>	<b>86</b>	<b>100%</b>	<b>\$60,592,949.91</b>

## 4. Upcoming Deadlines

- a. Applicant (local government) deadline for submission is November 3, 2017.
- b. State deadline to submit to FEMA is December 22, 2017.
- c. An extension to the December 22, 2017 application deadline could be requested by WVDHSEM to extend the period of availability to March 23, 2018.



## **HUD: Community Development Block Grant-Disaster Recovery Program**

### **1. Program Overview**

- a. 12 counties eligible for assistance.
- b. 80% of the total grant amount must benefit the Most Impacted and Distressed (MID) areas determined by HUD to be Kanawha, Greenbrier, Clay and Nicholas counties.
- c. 70% of the total funds must benefit low to moderate income (LMI) persons.

### **2. Current Status**

- a. Total of \$149 million available for disaster recovery projects.
- b. The Grant Agreement was executed on September 18, 2017.
- c. Initial appropriation of \$104 million has been approved by HUD. \$45 million allocation is going through public review process and will be submitted to HUD.
- d. Public outreach and applicant intake began on August 1, 2017.
- e. The program has 2 static service centers: Charleston and White Sulphur Springs. Mobile intakes are performed in affected cities multiple times per week.
- f. Approximately 1,100 applicants have been screened for the housing program, with over 700 conditionally approved.
- g. Construction contractors competitively procured in June 2017 and placed under contract in July 2017.
- h. The State is currently performing a Tier 1 review to evaluate and analyze environmental impacts related to the proposed activities. This review is expected to be complete and approved by HUD in late November 2017.
- i. Construction activities are expected to begin in December 2017.



### 3. Current Project Breakdown

Project Description	Traunch 1	Traunch 2	Traunch 3	Total
<b>RISE WV Housing Restoration Program</b>	\$64,378,950		\$7,520,300	<b>\$71,899,250</b>
<b>RISE WV Rental Assistance Program</b>	\$16,000,000			<b>\$16,000,000</b>
<b>HMGP Match</b>	\$12,440,000			<b>\$12,440,000</b>
<b>Bridge Home Program</b>	\$2,080,000			<b>\$2,080,000</b>
<b>Restore Riverview Project</b>	\$2,500,000	\$3,212,000		<b>\$5,712,000</b>
<b>RISE WV Slum and Blight Removal Program</b>			\$5,875,000	<b>\$5,875,000</b>
<b>RISE WV Multifamily Rental Housing Program</b>			\$5,875,000	<b>\$5,875,000</b>
<b>RISE WV Economic Development Program</b>			\$12,500,000	<b>\$12,500,000</b>
<b>Planning</b>	\$1,667,050		\$8,332,950	<b>\$10,000,000</b>
<b>State Administration</b>	\$5,214,000		\$2,279,750	<b>\$7,493,750</b>
<b>TOTAL</b>	<b>\$104,280,000</b>	<b>\$3,212,000</b>	<b>\$42,383,000</b>	<b>\$149,875,000</b>

### 4. Upcoming Deadlines

- Applicant (individual homeowner) deadline for the “Housing Restoration Program” and the “Rental Assistance Program” is November 30, 2017.
- Substantial amendment to the action plan for \$45 million is due November 12, 2017.



## FEMA Public Assistance

### 1. Program Overview

PA Reimbursement Program for Infrastructure allows for the return of 75% federal share cost to eligible applicants impacted.

### 2. Current Status

- a. 18 counties declared for Public Assistance with 133 requests received.
- b. 982 projects estimated at \$416 million.
- c. \$107 million obligated to date (federal share).
- d. 742 total properties to be demolished through Private Property Debris Removal (PPDR) program.
- e. 25 schools impacted with 5 considered substantially damaged.

### 3. Current Project Breakdown

Project	# of Projects	Cost Per Project Type (Federal Share)
WV Division of Highways	583	\$ 33,138,585
WVNG	10	\$ 2,474,757
SBA (Schools)	10	\$ 178,342,354
WVDHSEM	31	\$ 5,827,976
DEP	2	\$ 787,500
Municipalities	279	\$ 31,481,806
County School Boards	55	\$ 33,018,413
PPDR	742	\$ 4,902,085
Management Costs		\$10,000,000
<b>TOTAL</b>		<b>\$299,973,476</b>

### 4. Upcoming Deadlines

- a. PPDR extension ending December 25, 2017.
- b. Contract demolition work extended until April 15, 2018.



## Federal Assistance Overview

Funding Type	Total Federal Allocation	State Match	Purpose of Funding
Public Assistance (PA)	\$305,500,000	\$102,000,000	Debris removal, emergency protective measures, and the repair, replacement, or restoration of disaster-damaged publicly-owned facilities
HUD CDBG-DR	\$149,000,000	-	Housing, economic development, infrastructure
Hazard Mitigation Grant Program (HMGP)	\$52,000,000	\$17,400,000	Housing and infrastructure
Mission Assignment	\$108,000,000	\$36,000,000	Completion of specified tasks by other feds in response to a Stafford Act event.
Small Business Administration (SBA) Loans	\$53,000,000	-	Home and business loan program
(IA) Housing Assistance	\$35,600,000	-	Home repair and rental assistance
(IA) Other Needs Assistance	\$5,100,000	\$1,680,000	Medical and dental expenses, funeral expenses, personal property, transportation
Disaster Case Management Grant	\$5,820,000	-	Disaster case management services
National Dislocated Workers Grant	\$3,500,000	-	Employment for displaced workers
(IA) Regular Service Program	\$2,200,000	-	Crisis counseling services
MHU Mission	\$5,580,000	-	Hauling, installation, maintenance and de-activation of all MHUs
406 Mitigation	\$1,280,000	-	Mitigation measures in conjunction with the repair of disaster-damaged facilities
Immediate Needs Assistance	\$810,000	\$270,000	Survivor supplies for victims
(IA) Immediate Service Program	\$304,000	-	Crisis counseling services
106 Mitigation	\$250,000	-	Mitigation efforts that consider the effects of actions on historic properties
Disaster Unemployment Assistance	\$213,000	-	Unemployment assistance
<b>Total (Non-Management)</b>	<b>\$728,157,000</b>	<b>\$157,350,000</b>	
PA Section 324 Management Costs	\$10,000,000	-	Indirect costs and administrative expenses
HMGP State Management Costs	\$2,500,000	-	Indirect costs and administrative expenses
Total (State Management Only)	\$12,500,000		



## Summary of Deadlines

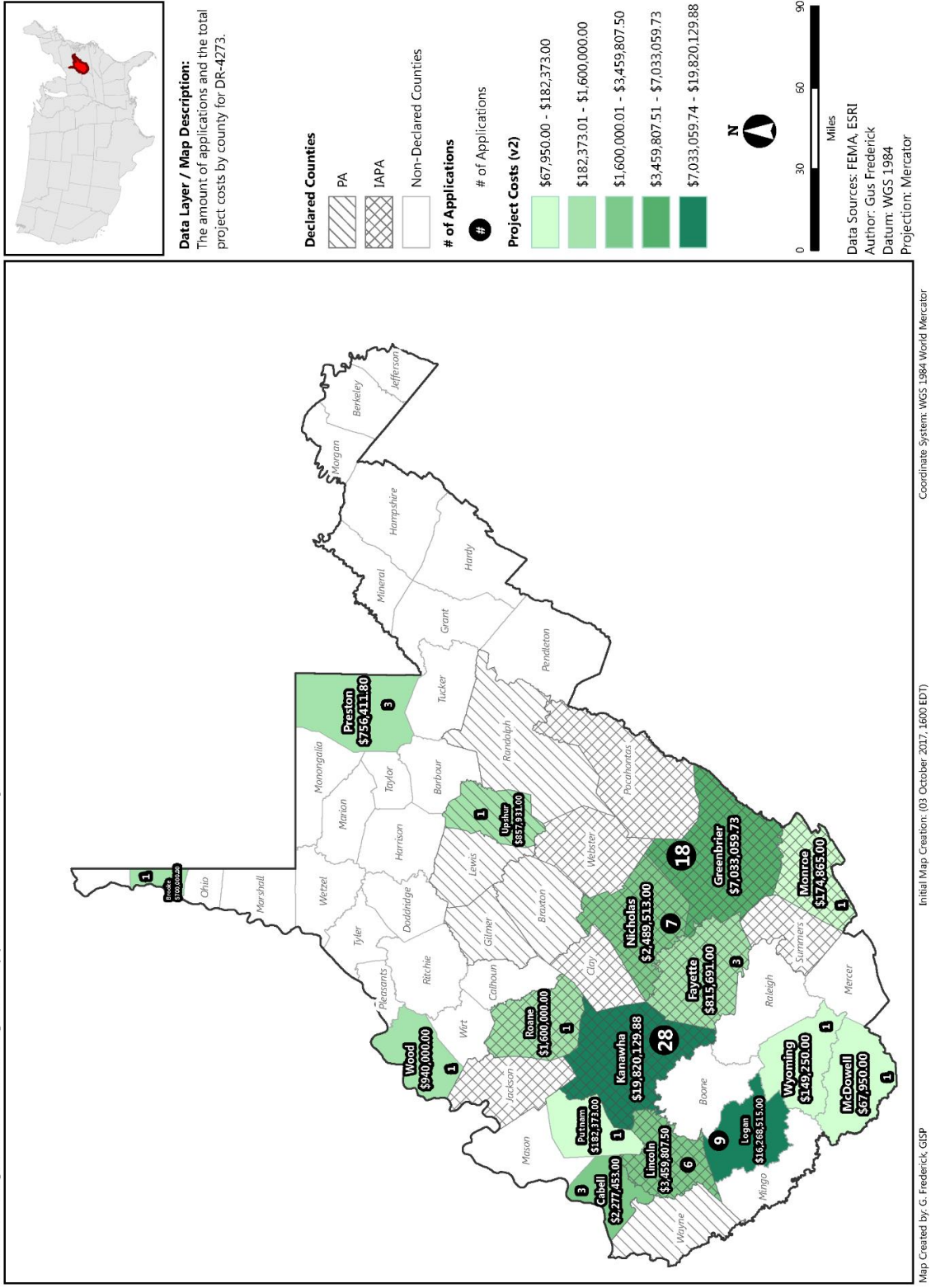
2017			2018						
NOV	DEC	JAN	FEB	MAR	APR	MAY	JUN	JUL	AUG
<b>Nov. 3:</b> HMGP Deadline (Applicants)  <b>Nov. 12:</b> CDBG-DR Substantial Amendment Deadline  <b>Nov. 30:</b> CDBG-DR Deadline (Applicants)		<b>Dec. 22:</b> HMGP Deadline (State)  <b>Dec. 25:</b> PPDR Program Extension expires		<b>March 22:</b> HMGP Extension (Pending approval)					<b>Aug. 18:</b> CDBG-DR Deadline (State)



# Map



## FEMA 4273-DR, West Virginia Flooding Hazard Mitigation Grant Program: Applications and Project Costs

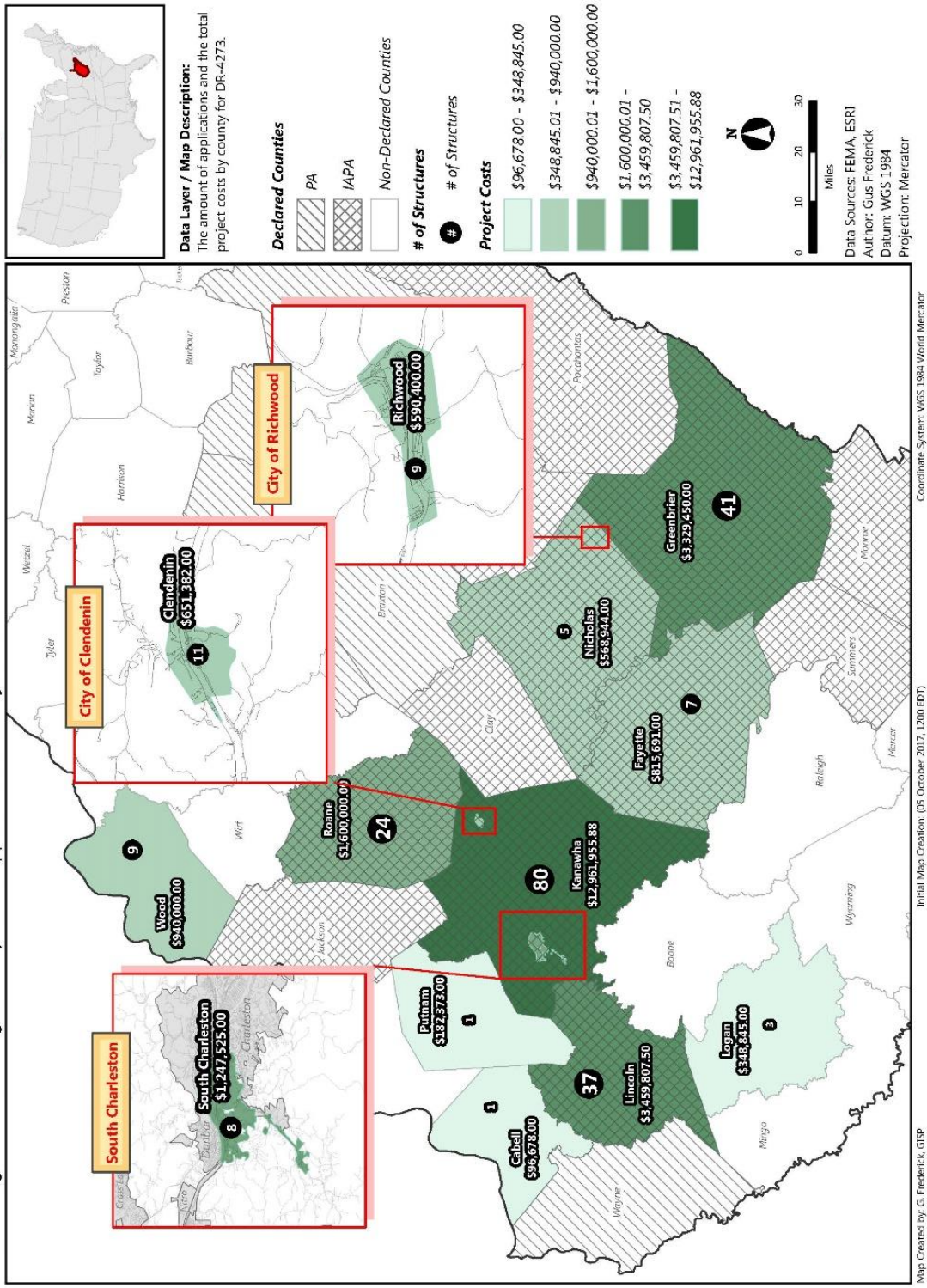






# FEMA 4273-DR, West Virginia Flooding

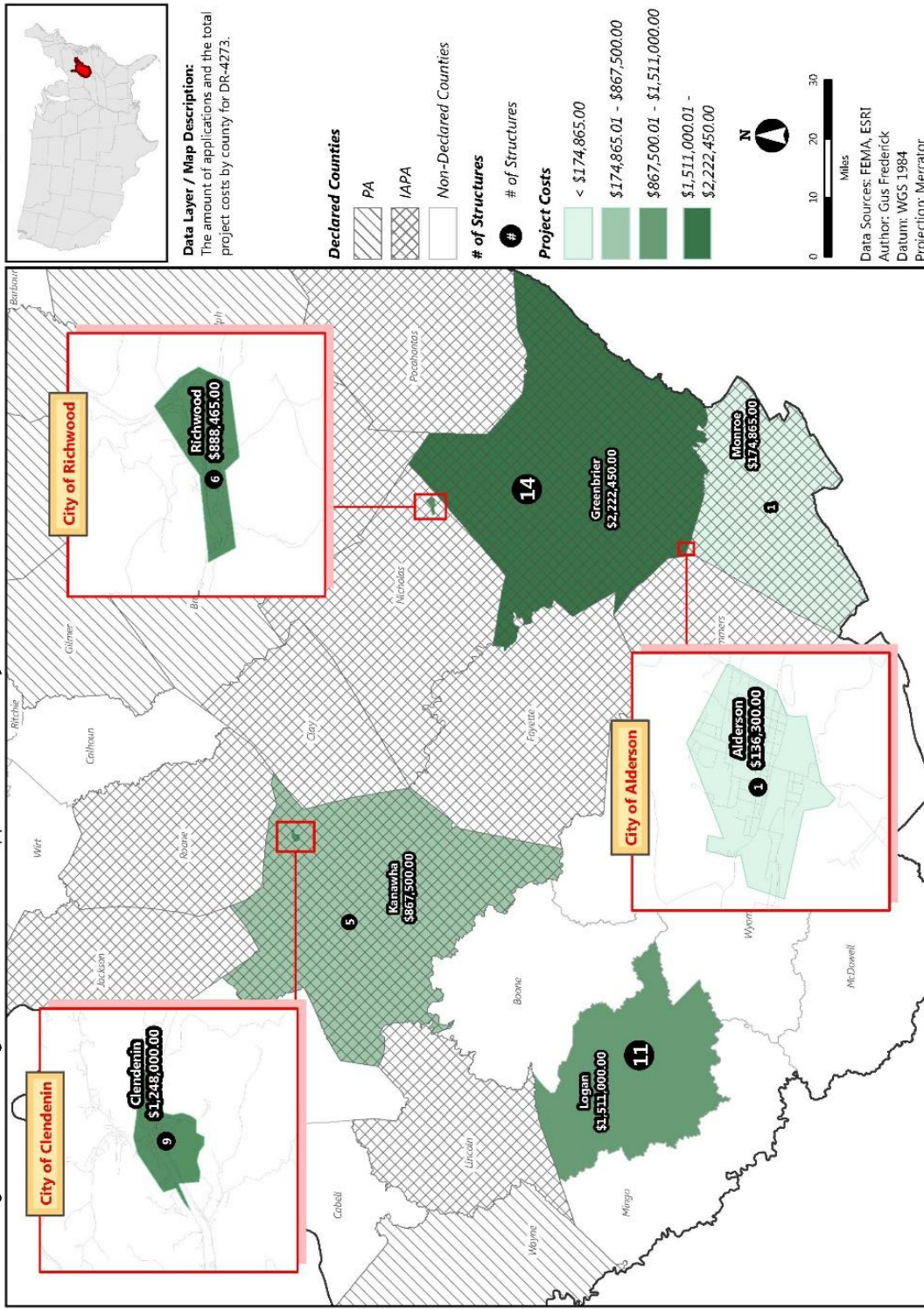
## Hazard Mitigation Grant Program: Acquisition Applications and Project Costs





# FEMA 4273-DR, West Virginia Flooding

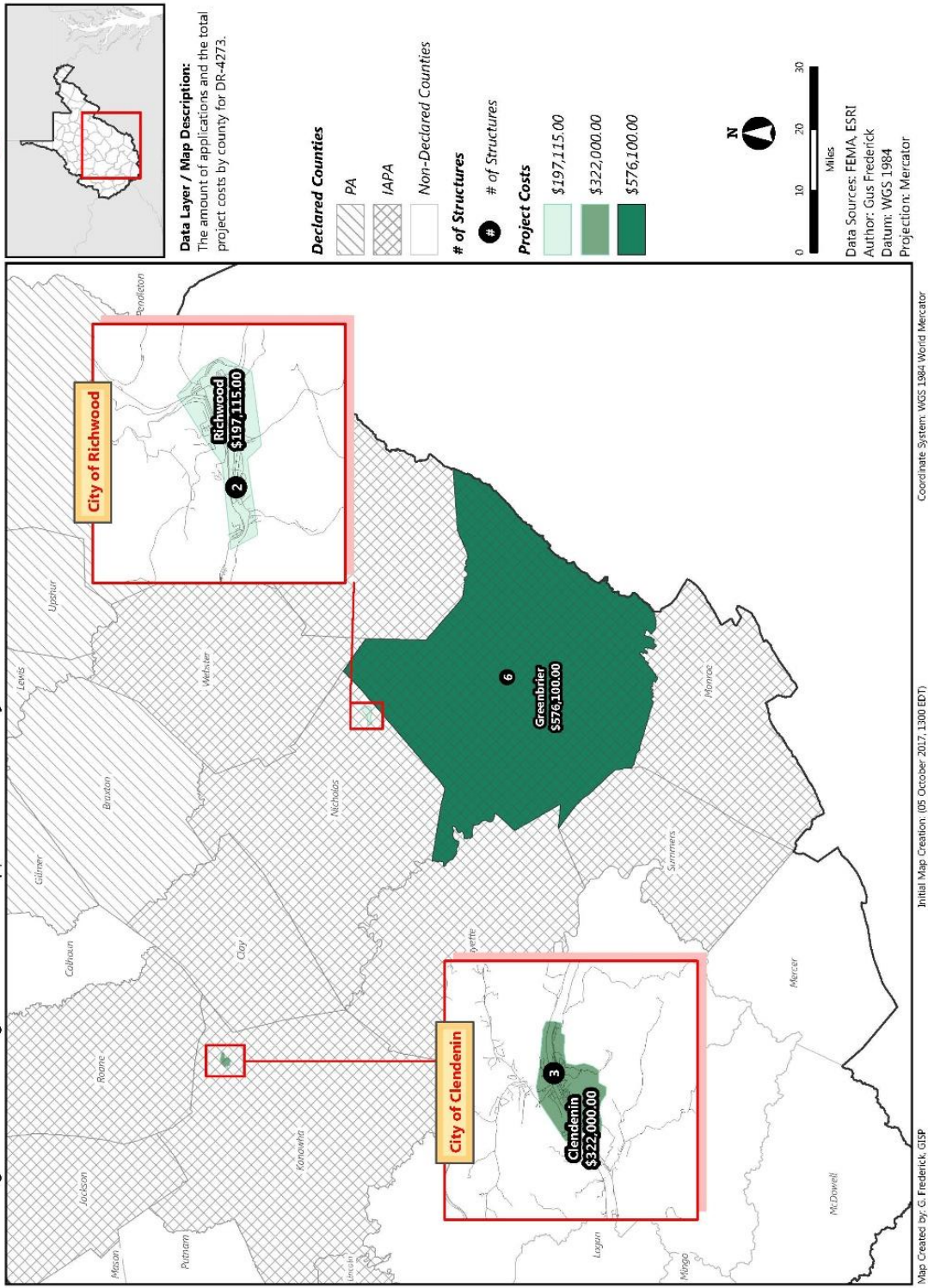
Hazard Mitigation Grant Program: Reconstruction Applications and Project Costs



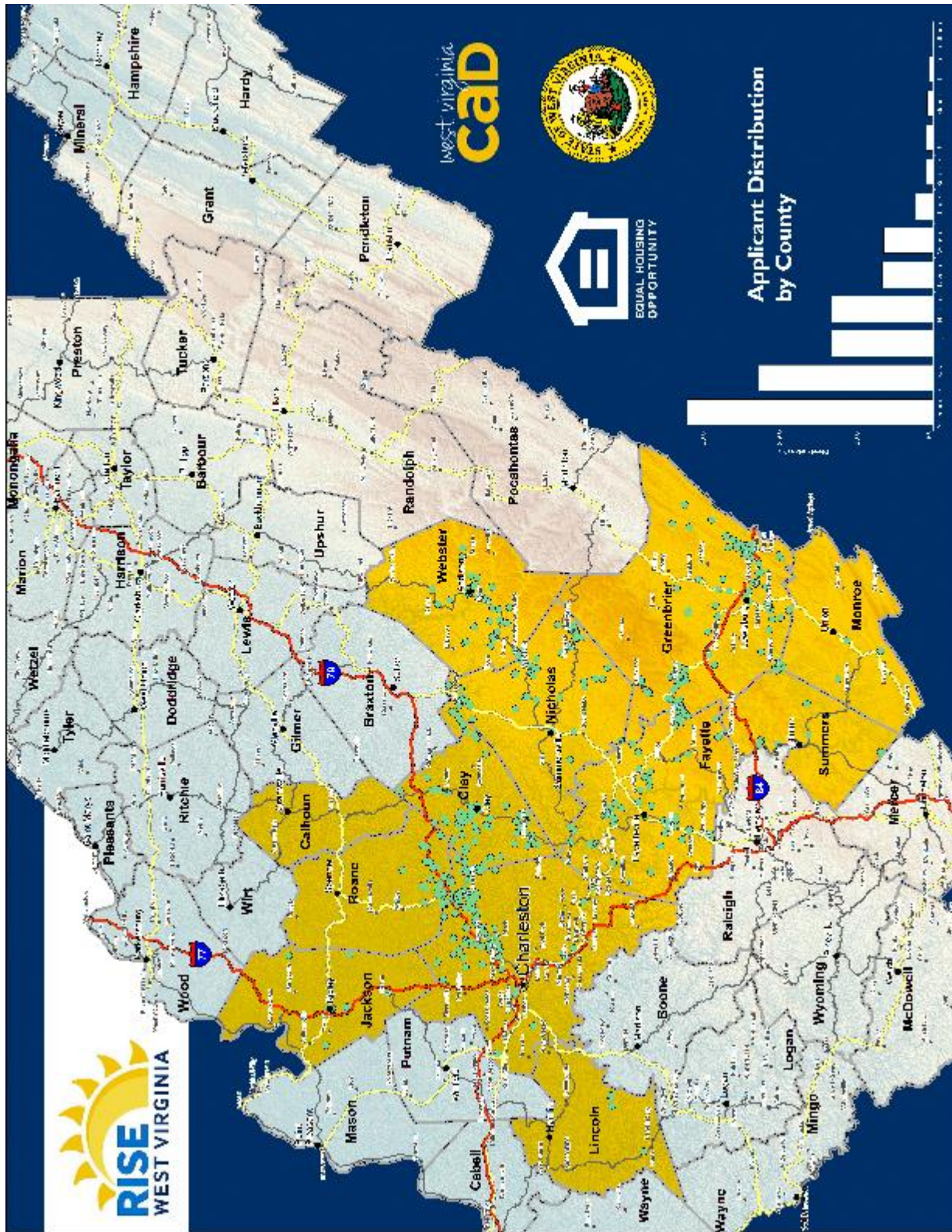


# FEMA 4273-DR, West Virginia Flooding

## Hazard Mitigation Grant Program: Elevation Applications and Project Costs









## Summit Decision Points

### Session #1: Identify and Agree to State Recovery Priorities

1. Are there specific focus areas for disaster recovery funds or will funds be spread across entire state? Does the current model of distribution work best?
2. Is there a need for one department to take the lead in a specific priority area or should each department address the need where possible?
3. Can existing initiatives or emerging industries be leveraged in affected communities?
4. How can non-disaster funds support the priorities and strategy from 4273 and beyond?
5. Is there consensus among stakeholders on the identified priorities during the summit?

### Session #2: Draft Action Plan for Achieving State Recovery Priorities

1. Should an action officer be identified and empowered to lead the process to create a framework?
2. What does a completed framework look like and how can it be applied statewide?
3. Is there long-term applicability for the framework? If so, how long will the current priorities and strategies be relevant?
4. Will this framework be updated over time? If so, who will take the lead to regularly review the framework and convene meetings?
5. How does the WV State Resiliency Office tie into the process?